

ORANGE COUNTY/CITY OF ORLANDO
CONSOLIDATION OF SERVICES STUDY COMMISSION MEETING

MEETING OPENED

The Orange County/City of Orlando Consolidation of Services Study Commission (CSSC) met at City Hall, City Council Chambers, 400 S. Orange Avenue, Orlando, Florida on Monday, April 10, 2006. There being a quorum, Chairman Gabrielson called the CSSC meeting to order at 6:10 p.m. followed by the Pledge of Allegiance to the Flag.

The following were present:

Orange County Representatives:

- Jimmy Goff, Vice-chairman
- Monty Knox
- Fran Pignone
- Cesar Calvet

City of Orlando Representatives:

- Don Ammerman
- Scott Gabrielson, Chairman
- Kathy Putnam

Orange County Legislative Delegation Representative:

- Carolyn Fennell

Also present:

- CSSC General Counsel Woody Rodriguez
- CSSC Executive Director Dennis O'Neil
- City Board Coordinator Jeanne Rosenthal
- County Minutes Supervisor Kathleen Johnson

Orange County Representative Doug Kelly and Orange County Legislative Delegation Representative Jim Kallinger were absent.

City of Orlando Representative Cari Coats joined the meeting where indicated.

APPROVAL OF THE MINUTES OF THE MARCH 29, 2006, MEETING

Upon a motion by Ms. Putnam, seconded by Mr. Ammerman, and carried with all present members voting AYE by voice vote; Ms. Coats, Mr. Kallinger, and Mr. Kelly were absent; the Commission approved the minutes of the March 29, 2006, meeting.

ADDITION OF NEW MEETING DATE

Chairman Gabrielson addressed the Commission regarding adding a new meeting date to the schedule. By consensus, the Commission added a tentative meeting on Monday, April 24, 2006, at 4:30 p.m. in City Council Chambers.

Ms. Coates joined the meeting.

COMMISSION PROCESS

Mr. O'Neil presented an overview of the CSSC process.

COMMITTEE REPORTS

Mr. Goff presented a report on the April 6, 2006, meeting of the Fire and Emergency Services Committee.

PUBLIC INPUT RELATED TO THE DRAFT COMMITTEE RECOMMENDATIONS AND OTHER PUBLIC INPUT FOR ORANGE COUNTY AND CITY OF ORLANDO CONSOLIDATION OF SERVICES

The following persons addressed the Commission:

- Deirdre Macnab, co-president, League of Women Voters of Orange County
- Mr. Allen Arthur

CONSIDERATION OF WATER UTILITIES COMMITTEE RECOMMENDATIONS

Chairman Gabrielson relinquished the Chair to Vice-chairman Goff.

Chairman Gabrielson presented the final recommendations of the Water Utilities Committee. Commission discussion ensued.

Upon a motion by Ms. Pignone, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Recommendation V.4.7.1 as follows: That Orange County, the City of Orlando, and OUC immediately establish a joint committee or joint committees, consisting of high-level technical staff and policy makers, to evaluate issues involved in consolidating OUC water production with City of Orlando and Orange County departments involved in water production, water distribution, wastewater collection and treatment, reclaimed water distribution, and stormwater treatment with the goal of consolidating their respective water systems. These issues include:

- The efficiencies and cost savings to be gained for the residents of Orange County and the City of Orlando
- The financial impacts to the OUC, the City of Orlando and Orange County
- The operational impacts to the respective entities
- The impacts to the respective workforces
- The methodology for dealing with existing permits, contracts and agreements

Upon a motion by Ms. Pignone, seconded by Ms. Putnam, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Recommendation V.4.7.2 as follows: That Orange County implement a rate for the previously approved Stormwater Utility Fee.

Upon a motion by Mr. Ammerman, seconded by Chairman Gabrielson, and carried with Mr. Ammerman, Mr. Calvet, Ms. Fennell, Chairman Gabrielson, Mr. Goff, Ms. Pignone, and Ms. Putnam voting AYE by voice vote; Mr. Knox voting NO by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission amended the adopted Water Utilities Committee Recommendation V.4.7.2 by adding the language: "and, in doing so, review the equities of its impact on agricultural operations in Orange County."

A motion by Mr. Knox to amend the main motion to add: "create another rate category of Agriculture for a total of three categories," died for the lack of a second.

Upon a motion by Chairman Gabrielson, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Finding V.4.5.15 as follows: Orange County has previously adopted a stormwater utility fee, but never implemented it through the adoption of a rate. Testimony given by representatives of agricultural interests in East Orange County questioned the equity of the application of the stormwater utility fee in its current form to agricultural properties in East Orange County and suggested that the fee would place additional pressure on owners to discontinue agricultural uses and to develop their properties. The agricultural use of property is of value to Orange County by assisting aquifer recharge, by limiting storm water runoff, by providing open space, and by retaining and promoting a rural culture.

Upon a motion by Chairman Gabrielson, seconded by Ms. Pignone, and carried with Mr. Ammerman, Mr. Calvet, Ms. Fennell, Chairman Gabrielson, Mr. Goff, Ms. Pignone, and Ms. Putnam voting AYE by voice vote; Mr. Knox voting NO by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Recommendation V.4.7.3 as follows: That Orange County determine if the Stormwater Utility Fee could be adopted countywide under the Orange County Charter provisions regarding environmental protection.

Upon a motion by Chairman Gabrielson, seconded by Mr. Ammerman, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent;

the Commission adopted Water Utilities Committee Recommendation V.4.7.4 as follows: That the leadership of the various water utility divisions should establish a more formal mechanism to regularly meet to discuss water resource issues and opportunities for collaboration, and that Orange County and the City of Orlando establish a Coordinating Committee to periodically look towards compatibility of equipment and material. Orange County and the City of Orlando may be able to purchase water services equipment so that equipment interchange would be possible. The compatibility would provide backup and redundancy in the event of a natural disaster.

Upon a motion by Chairman Gabrielson, seconded by Ms. Putnam, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Recommendation V.4.7.5 as follows: That Orange County and the City of Orlando jointly explore the development of a bio-solids processing facility.

Upon a motion by Chairman Gabrielson, seconded by Mr. Knox, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Water Utilities Committee Recommendation V.4.7.6 as follows: That Orange County and the City of Orlando review the opportunities for sharing a chemical and microbiological laboratory.

CONSIDERATION OF FIRE AND EMERGENCY SERVICES COMMITTEE RECOMMENDATIONS

Mr. Goff presented the Fire and Emergency Committee recommendations. Commission discussion ensued.

Upon a motion by Mr. Goff, seconded by Ms. Fennell, and carried with Mr. Ammerman, Mr. Calvet, Ms. Fennell, Chairman Gabrielson, Mr. Goff, Mr. Knox, and Ms. Putnam voting AYE by voice vote, Ms. Pignone voting NO by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Fire and Emergency Services Committee Recommendation V.1.7.1 as follows: That Orange County and the City of Orlando should develop a fire service boundary agreement that rounds off jurisdictional boundaries to clearly establish service delivery areas for both agencies.

Upon a motion by Mr. Goff, seconded by Mr. Ammerman, and carried with Mr. Ammerman, Mr. Calvet, Ms. Fennell, Chairman Gabrielson, Mr. Goff, Mr. Knox, and Ms. Putnam voting AYE by voice vote, Ms. Pignone voting NO by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Fire and Emergency Services Committee Recommendation V.1.7.2 as follows: That the 911 Communications Centers of Orange County and the City of Orlando not be consolidated, but that Orange County and the City of Orlando acquire technology improvements to allow interoperability, thus speeding up emergency call response times and the availability of units and maintaining current redundancy.

Upon a motion by Mr. Goff, seconded by Ms. Coats, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Fire and Emergency Services Committee Recommendation V.1.7.3 as follows: Orange County and the City of Orlando planning for land use, new developments, etc., should include fire and emergency services representatives and should include joint planning for emergency service provision, for example, planning future locations for fire stations, especially in areas that are underserved.

Upon a motion by Mr. Goff, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Fire and Emergency Services Committee Recommendation V.1.7.4 as follows: That the fire rescue administrations from both Orange County and the City of Orlando address the potential of joint purchasing fire and emergency vehicles and equipment, establishing common radio terminology, improving accountability practices, and coordinating emergency response resources and command procedures, based on the National Incident Management System and National Fire Protection Association 1561, Emergency Services Incident Command System.

Upon a motion by Mr. Goff, seconded by Mr. Ammerman, and carried with Mr. Ammerman, Mr. Calvet, Ms. Fennell, Chairman Gabrielson, Mr. Goff, Mr. Knox, and Ms. Putnam voting AYE by voice vote, Ms. Pignone voting NO by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Fire and Emergency Services Committee Recommendation V.1.7.5 as follows: That, because the Committee found that neither efficiencies in service delivery nor economies of scale would result from consolidation of services, and because bigger is not necessarily better, neither the Orange County and the City of Orlando Fire Departments nor their services be consolidated.

CONSIDERATION OF PURCHASING COMMITTEE RECOMMENDATIONS

Chairman Gabrielson announced this item would be considered at the next meeting.

CONSIDERATION OF TRANSPORTATION COMMITTEE RECOMMENDATIONS

Ms. Putnam presented the Transportation Committee recommendations. Commission discussion ensued.

Upon a motion by Ms. Putnam, seconded by Mr. Knox, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.1 as follows: That because of the obvious, well-documented differences in the two entities' current signal systems, roadway maintenance standards, and road building demands, it is not appropriate to completely consolidate all transportation services at this time.

Upon a motion by Ms. Putnam, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.2 as follows: That Orange County and City of Orlando transportation planners continue their close coordination concerning planning for roadways and operations of traffic signalization systems. This coordination should extend to all other jurisdictions in Orange County and with adjacent counties.

Upon a motion by Ms. Putnam, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.3 as follows: That the City of Orlando join in Orange County's 311 Government Information and Service System as the traffic operations emergency number, and that Orange County and the City of Orlando identify and establish a stable permanent funding source for 311.

Upon a motion by Ms. Putnam, seconded by Mr. Ammerman, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.4 as follows: That Orange County and the City of Orlando continue cooperation in the expansion of the provision of emergency power for signalized intersections.

Upon a motion by Ms. Putnam, seconded by Ms. Fennell, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.5 as follows: That Orange County and the City of Orlando, and perhaps other adjacent jurisdictions, form a joint committee to decide what traffic signal standards should be adopted and which hardware and software should be purchased within the next five years as technology advances to the next generation, and that that purchase be a joint purchase to ensure the interoperability and cost savings for Orange County and City of Orlando systems.

Upon a motion by Ms. Putnam, seconded by Mr. Calvet, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.6 as follows: That Orange County and the City of Orlando consolidate their traffic management centers after implementation of all of the above recommendations.

Upon a motion by Ms. Putnam, seconded by Mr. Ammerman, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.7 as follows: That the Orange County Board of County Commissioners and the Orange County Sheriff's Office investigate and develop alternatives to clearing traffic accidents in a timely manner that don't depend on the limited resources of the Florida Highway Patrol.

Upon a motion by Ms. Putnam, seconded by Mr. Knox, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.8 as follows: That CSX remove freight trains from downtown Orlando areas during regular workday business hours.

Upon a motion by Chairman Gabrielson, seconded by Mr. Knox, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission amended Recommendation V.3.7.8 as follows: Replace "regular workday business hours" with "high traffic times."

Upon a motion by Ms. Putnam, seconded by Mr. Ammerman, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.9 as follows: That LYNX, as the only mass transit system for the Orange County area, have a secure, stable, adequate, and dedicated funding stream (e.g., a rental car surtax, the local option gasoline tax, or an increase in the local sales tax).

Upon a motion by Ms. Putnam, seconded by Mr. Goff, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.10 as follows: That a recurring source of funding be established for transportation infrastructure demands (infrastructure capital and maintenance).

Upon a motion by Ms. Putnam, seconded by Mr. Goff, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.11 as follows: That the Orange County Board of County Commissioners immediately utilize the additional capacity in the local option gasoline tax which is shared with the municipalities in the County to help address transportation needs.

Upon a motion by Ms. Putnam, seconded by Mr. Goff, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adopted Transportation Committee Recommendation V.3.7.12 as follows: That the Orange County Board of County Commissioners and the City of Orlando City Council annually review funding mechanisms (impact fees, proportionate fair share fees, and pay-and-go fees) to ensure they keep pace with the true cost of providing transportation infrastructure. Currently, the City's Transportation Impact Fee lags behind Orange County's Road Impact Fee by nearly 300 percent on average.

EXECUTIVE DIRECTOR'S REPORT

Mr. O'Neil presented a report on his activities since the last CSSC meeting.

OTHER BUSINESS

There was no other business.

MEETING ADJOURNED

Upon a motion by Mr. Calvet seconded by Mr. Goff, and carried with all present members voting AYE by voice vote; Mr. Kallinger and Mr. Kelly were absent; the Commission adjourned at 7:42 p.m.

Scott Gabrielson, Chairman
Orange County/City of Orlando Consolidation of Services Study Commission